

#### A HISTORY OF THAILAND

Third Edition

A History of Thailand offers a lively and accessible account of Thailand's political, economic, social and cultural history, from the early settlements in the Chao Phraya basin to today.

Now in its third edition, this book explores how a world of mandarin nobles and unfree peasants was transformed by colonialism, the expansion of the rice frontier and immigration of traders and labourers from southern China. It examines how the monarchy managed the foundation of a new nation-state at the turn of the 20th century.

Baker and Phongpaichit capture the clashes between various groups – urban nationalists, ambitious generals, communist rebels and business politicians – in their attempts to take control of the nation-state in the 20th century. They track Thailand's economic changes through the highs and lows of an economic boom, globalization and the evolution of mass society.

This edition sheds light on Thailand's recent political, social and economic developments, covering the coup of 2006, the violent street politics of May 2010, and the landmark election of 2011 and its aftermath. It shows how in Thailand today the monarchy, the military, business and new mass movements are players in a complex conflict over the nature and future of the country's democracy.

**Chris Baker** taught Asian history at Cambridge University and has lived in Thailand for over 30 years. He is now an independent writer, researcher and translator.

**Pasuk Phongpaichit** is Professor in the Faculty of Economics, Chulalongkorn University, Bangkok. She has written widely in Thai and English on the Thai economy, sex industry, corruption, illegal economy and inequality.





# A HISTORY OF THAILAND

### Third Edition

CHRIS BAKER
PASUK PHONGPAICHIT





# **CAMBRIDGE**UNIVERSITY PRESS

477 Williamstown Road, Port Melbourne, VIC 3207, Australia

Cambridge University Press is part of the University of Cambridge.

It furthers the University's mission by disseminating knowledge in the pursuit of education, learning and research at the highest international levels of excellence.

www.cambridge.org Information on this title: www.cambridge.org/9781107420212

© Chris Baker and Pasuk Phongpaichit 2014

This publication is copyright. Subject to statutory exception and to the provisions of relevant collective licensing agreements, no reproduction of any part may take place without the written permission of Cambridge University Press.

First published 2005 Second edition 2009 Reprinted 2010, 2011, 2012, 2013 Third edition 2014

Cover design by Adrian Saunders Typeset by Aptara Corp. Printed in Singapore by C.O.S Printers Pte Ltd

A catalogue record for this publication is available from the British Library

A Cataloguing-in-Publication entry is available from the catalogue of the National Library of Australia at www.nla.gov.au

ISBN 978-1-107-42021-2 Paperback

#### Reproduction and communication for educational purposes

The Australian Copyright Act 1968 (the Act) allows a maximum of one chapter or 10% of the pages of this work, whichever is the greater, to be reproduced and/or communicated by any educational institution for its educational purposes provided that the educational institution (or the body that administers it) has given a remuneration notice to Copyright Agency Limited (CAL) under the Act.

For details of the CAL licence for educational institutions, contact:

Copyright Agency Limited Level 15, 233 Castlereagh Street Sydney NSW 2000 Telephone: (02) 9394 7600 Facsimile: (02) 9394 7601 E-mail: info@copyright.com.au

Reproduction and communication for other purposes

Except as permitted under the Act (for example, a fair dealing for the purposes of study, research, criticism or review), no part of this publication may be reproduced, stored in a retrieval system, communicated or transmitted in any form or by any means without prior written permission.

All inquiries should be made to the publisher at the address above.

Cambridge University Press has no responsibility for the persistence or accuracy of URLs for external or third-party internet websites referred to in this publication and does not guarantee that any content on such websites is, or will remain, accurate or appropriate.



### Contents

<i>Illustrations</i> pa		page vii
Pr	eface	ix
	obreviations	xii
Gl	lossary	xiii
Cł.	pronology	xvii
Ι	Before Bangkok	I
2	The old order in transition, 1760s to 1860s	25
3	Reforms, 1850s to 1910s	46
4	Peasants, merchants, and officials, 1870s to 1930s	80
5	Nationalisms, 1910s to 1940s	104
6	The American era and development, 1940s to 1960s	139
7	Ideologies, 1940s to 1970s	167
8	Globalization and mass society, 1970s onwards	199
9	A political society, 1970s onwards	235
	Postscript: The strong state and the well-being of the people	282
No	otes	285
Re	igns and prime ministers	298
	lossary of names	300
Re	adings	310
Index		315





### Illustrations

#### **FIGURES**

I	Everyday realism enters <i>wat</i> murals (Photographs by Steve	page 37
	Van Beek)	
	King Mongkut between different worlds	50
3	Siamese nobility on the eve of the west (Thailand National	57
	Archives)	
4	King Chulalongkorn, modern and revealed (Thailand	69
	National Archives)	
5	Monarchy mobilizing history (Thailand National Archives)	72
6	Before the rice frontier (Rare Books Collection, Siam Society	81
	Library, Bangkok)	
7	Working women (Rare Books Collection, Siam Society	86
•	Library, Bangkok)	
8	Late 19th-century streetside gambling (Thailand National	99
	Archives)	
9	Farming on the backs of the people (Image copied from the	109
	National Library of Thailand)	
Ю	Revolutionaries in Paris (Archive, Thammasat University)	116
II	The nation free and militant (Photographs by Dr	127
	Thamrongsak Petchlertanan)	
12	Miss Afternoon Wear (Thailand National Archives)	133
	American servicemen on R&R leap ashore (The Nation	149
	newspaper)	17
14	Sarit on tour in the hill villages of Mae Hong Son (1963	168
•	cremation volume)	
15	Execution of Khrong Chandawong and Thongphan	173
-)	Suthimat (Permission of Khrong's daughter)	-//
16	The king as developer ( <i>The Nation</i> newspaper)	178
10	The ming as developed (The Timbon he hopaper)	1/0

vii



viii	Illustrations	
17	Mass demonstration on the eve of 14 October 1973 (Archive, Thammasat University)	187
18	Poster supporting women workers who seized control of the Hara factory (Bangkok Labour Museum and Chatchawan Chatsuthichai)	192
19	A wounded student inside Thammasat University (Archive, Thammasat University)	194
20	Supporters of the CPT surrender their weapons ( <i>The Nation</i> newspaper)	196
21	Farmers protest about the <i>Kho Jo Ko</i> land resettlement scheme ( <i>The Nation</i> newspaper)	218
22	Mass mobilization (Photograph by Steve Van Beek)	224
23	Black May (The Nation newspaper)	251
24	Thaksin Shinawatra declares victory in a war against drugs (Bangkok Post)	266
25	Red Shirt procession, Bangkok, March 2010 ( <i>Matichon</i> newspaper)	276
	MAPS	
I	Mainland Southeast Asia	2
2	Early political geography	12
3	Political geography on the eve of reform	54
4	Drawing Siam's borders, 1892–1909	59
5	Thailand in the Second World War	135
6	Modern Thailand	200
7	Electoral geography, 2001–11	264
	CHARTS	
I	Estimated population in area of modern Thailand, 1800–2010	23
2	Real GDP per head, 1951–2012	201



#### Preface

History was invented for the nation-state. It has a tendency to imagine 'the false unity of a self-same, national subject evolving through time' (Prasenjit Duara). All too easily, the nation becomes something natural that always existed but was only properly realized in the nation-state. In reaction against this tendency, historians today prefer to write about people, things, ideas, localities, regions, or the globe – anything but the nation. Or else they write reflective histories about the interplay between the nation and the production of its own history.

The approach adopted here is to make the career of the nation-state the explicit focus of the story. One of the themes of this book is how the idea of the nation and the machinery of the nation-state were established in Thailand, and then how different social forces tried to make use of it — by reinterpreting what the nation meant, and by seeking to control or influence the use of state power. The second major theme is the evolution of the social forces involved. After the introductory chapter, the chapters alternate between these two themes, though the division is rough not rigid.

The publisher wants the books in this series to be accessible to a wide readership, not too long and not overloaded with academic referencing. Our policy has been to limit footnoting to the sources for direct quotations. The appendix of 'Readings' cites major published works in English, but rather little has been published in English on modern Thailand over the past generation. In Thai there has been a huge amount, and even more exists in unpublished theses in both Thai and English. Our dependence on these works should be easily recognizable by their authors and other experts. Some of the most important are: Srisak Vallibhotama, Geoff Wade, Phiset Jiajanphong, and Sratsawadi Ongsakun on early history; Nidhi Eoseewong and Saichon Sattayanurak on early Bangkok society;



x Preface

Davisakdi Puaksom, Attachak Sattayanurak, and Rujaya Abhakorn on the Chulalongkorn reform era; Phimpraphai Phisanbut, Chamnongsri Rutnin, and Panni Bualek on city society; Chatthip Nartsupha, David Johnston, and Atsushi Kitahara on rural society; Nakharin Mektrairat, Eiji Murashima, Thamrongsak Petchloetanan, Chanida Phromphayak Puaksom, Saichon Sattayanurak, Chaloemkiat Phianuan, Morakot Jewachinda, Vichitvong na Pombejra, Phenphisut Inthraphirom, and Matt Copeland on nationalisms; Chalong Soontravanich, Somsak Jeamteerasakul, Suthachai Yimprasoet, and Charnvit Kasetsiri on the American era; Praphat Pintobtaeng, Thirayuth Boonmi, Anek Laothamatas, Ubonrat Siriyuvasak, James Ockey, Kasian Tejapira, and Thongchai Winichakul on Thailand since 1975. We would like to record our appreciation and thanks, along with apologies for any shortcomings in our use of these works.

The book was written in Thailand but with indispensable help from forays to libraries and research centres elsewhere. We are especially grateful to the Center of Southeast Asian Studies at Kyoto University, the Nordic Institute of Asian Studies in Copenhagen, Johns Hopkins SAIS in Washington, and the libraries of the Australian National University and Cambridge University.

We would like to thank Kevin Hewison, Craig Reynolds, Malcom Falkus, Grant Evans, Andrew Brown, and John Funston who commented on earlier drafts of the manuscript.

For help in finding the illustrations, thanks to the Thailand National Archives, Thammasat University Archives, *Bangkok Post, The Nation*, the Siam Society, Anake Nawikamune, Charnvit Kasetsiri, Chatchawan Chatsuthichai, Daoruang Naewthong, Ekkarin Latthasaksiri, Kane Sarika, Kovit Sanandaeng, Krairoek Nana, *Matichon*, Nantiya Tangwisutijit, Nick Nostitz, Pana Janviroj, Piriya Krairiksh, Sa-ard Angkunwat, Sakdina Chatrakul na Ayudhya, Sanga Luchapatthanakon, Sharon O'Toole, Somsuda Leyavanija, Steve Van Beek, Subhatra Bhumiprabhas, Thamrongsak Petchloetanan, and Warunee Osatharam.

#### NOTE ON THE THIRD EDITION, 2014

We have updated the account up to early 2014, including the coup of 2006, the troubles of May 2010, and the landmark election of 2011. In a few other places, we have made small changes incorporating newly published research.



Preface xi

#### NOTE ON TRANSLITERATION AND NAMES

Official spellings are used for kings and places, and conventional forms for some well-known names. Otherwise, Thai is translated using the Royal Institute system, with the exception of using 'j' for *jo jan*.



### **Abbreviations**

ASEAN	Association of Southeast Asian Nations
BAAC	Bank for Agriculture and Agricultural Cooperatives
CDA	Constitution Drafting Assembly
CEO	chief executive officer
CIA	Central Intelligence Agency
CP	Charoen Pokphand group of companies
CPD	Campaign for Popular Democracy
CPT	Communist Party of Thailand
GDP	gross domestic product
IMF	International Monetary Fund
ISOC	Internal Security Operations Command
ITV	Independent Television
KMT	Kuomintang
MP	member of parliament
NESDB	National Economic and Social Development Board, the
	planning agency
NGO	non-governmental organization
NIO	National Identity Office
NPKC	National Peacekeeping Council
OECD	Organization for Economic Cooperation and Development
PAD	People's Alliance for Democracy
PFT	Peasants Federation of Thailand
PPB	Privy Purse Bureau
PPE	Philosophy, Politics and Economics
PPP	People Power Party
SEATO	Southeast Asia Treaty Organization
TRT	Thai Rak Thai Party (Thais love Thais)
UDD	United Front for Democracy Against Dictatorship
UN	United Nations
USAID	US Agency for International Development



Cambridge University Press 978-1-107-42021-2 - A History of Thailand: Third Edition

Chris Baker and Pasuk Phongpaichit

Frontmatter More information

### Glossary

a Chinese secret society angyi baht a unit of currency

barami charisma; innate authority

Bodhisatta a future Buddha

cakkavatin the universal emperor in Buddhist cosmology chaiyaphum 'victorious emplacement'; the science of siting a

Chakri the name of the Bangkok dynasty; adapted from

King Rama I's former title as a minister of the

military

one of the highest non-royal titles in the chaophraya

traditional ranking system

chat birth; race; nation chatprathet nation-state

chedi

a stupa; a reliquary temple choduek

the traditional title for the head of the Chinese

community

compradore an agent of a colonial firm, liaising with local

partners or customers

corvée labour exacted by a feudal lord ekkarat a unified and independent kingdom farang a westerner; a European; a foreigner

the northeast region Isan

itthiphon influence

a lord; a ruler; a member of the royal family/clan jao

a godfather; the mafia jao pho

a merchant prince, especially Chinese (Thai jao sua

adaptation of a Chinese phrase)

the process of staking a claim to unused land jap jong

xiii



Cambridge University Press 978-1-107-42021-2 - A History of Thailand: Third Edition

978-1-107-42021-2 - A History of Inaliand; Infrd

Chris Baker and Pasuk Phongpaichit

Frontmatter More information

xiv Glossary

jataka a collection of tales of the former lives of the

Buddha; often used for preaching, or as the

subjects of temple murals

jek a pejorative term for Chinese in Thailand

kalahom a minister and ministry in charge of the southern region in the traditional form of government, and

overseeing defence in the modern form

kamnan the head of a group of villages

kanmueang ning quiet or calm politics

kathin the ceremony of presenting new robes to Buddhist

monks

kha ratchakan a bureaucrat; originally, the servant of the king

khon samai mai modern people

khwaen a confederation of mueang

lak ratchakanthe principle of service to the kinglak wichathe principle of law and rationalityluk thung'child of the field', a music style

lukjin 'child of China', a term for Thai-born descendants

of a Chinese immigrant

mahanakhon 'great cities' mankhong security

manutsayatham humanitarianism, or a belief in people muang fai weir-and-channel irrigation system

mueang a political unit; originally a city-state, but also

applicable to countries

munnai an overseer

naga a mythological serpentnai a boss; an overseernakleng a tough guy

nibbana nirvana; release from worldly existence in Buddhist

teaching

*nirat* a poetic form combining travel, remembrance of

loved one(s), and observation of nature

phatthana development
phleng phua chiwit songs for life

pho khun a paternal ruler in the legendary mode of the

Sukhothai kings

pho liang patron

pho yu pho kin 'enough to live and eat'; sufficiency



Cambridge University Press 978-1-107-42021-2 - A History of Thailand: Third Edition

Chris Baker and Pasuk Phongpaichit

Frontmatter More information

Glossary xv

phrai in the traditional order, a freeman commoner

bound to corvée

phrai mangmi a rich commoner

phrakhlang the royal treasury (and its minister) in traditional

government

phramahakasat a great king

phu di 'good people'; the aristocracy
phu noi little (ordinary) people
phu yai big (powerful) people

phueng ton eng self-reliance

phumibun a 'man of merit'; a person of special or supernatural

power, sometimes a leader of millenarian revolt

prathet country prathetchat nation-state

protégé someone under the protection of a colonial power

(such as Britain or France) in accordance with the extraterritorial provisions of colonial treaties

rachasap 'royal language'; a specialized vocabulary for

addressing kings

rai a unit of area, = 0.16 hectare

ratchathani abode of kings; the inner, core kingdom

ratthaniyom a cultural mandate; a state edict

sae a Chinese clan name

sakdina 'power over fields'; a traditional system of

numerical ranks; sometimes used as a referent for

the Thai equivalent of feudalism

samakhom lap a secret society

samakkhi(tham) unity

sanchat thai of Thai nationality

sawatdi greeting

Seri Thai Free Thai, a resistance movement against the

Japanese during the Second World War

siwilai Thai adaptation of the word 'civilized',

encapsulating aspirations for 'progress'

sukhaphiban sanitary district

thamma dharma, the teachings of the Buddha; righteous

conduct

thammaracha dharmaraja, a ruler adhering to Buddhist morality

thammathut an ambassador of thamma



Cambridge University Press 978-1-107-42021-2 - A History of Thailand: Third Edition Chris Baker and Pasuk Phongpaichit

Frontmatter More information

xvi Glossary

that a slave

thesaphiban 'control over territory' thotsaphit ratchatham the 10 laws of royal conduct

thudong pilgrimage

Traiphum 'Three Worlds'; an early Buddhist cosmology,

perhaps written in the 14th century

wata Buddhist temple; a monasterywihanan assembly hall in a Buddhist templewinayathe code of discipline for Buddhist monks



# Chronology

1351	Legendary foundation of Ayutthaya
1569	First fall of Ayutthaya to the Burmese
1767	Second fall of Ayutthaya
1782	New capital established at Bangkok; King Yotfa, Rama I, accedes
1822	First trade treaty with Britain signed, negotiated by John Crawfurd
1851	King Mongkut, Rama IV, accedes
1855	Bowring treaty signed
1863	French protectorate of Cambodia established
1868	King Chulalongkorn, Rama V, accedes
1872	Chulalongkorn visits India
1874	Front Palace Incident takes place; Anglo-Siamese Treaty over
	Chiang Mai signed; edict abolishing slavery issued
1885	Prince Prisdang's memorial on a constitution prepared
1890	Privy Purse Bureau established
1892	Ministerial council formed
1893	French gunboats threaten Bangkok (Paknam Incident); Ministry
	of Interior founded
1897	Chulalongkorn makes first visit to Europe
1901	Ubon <i>phumibun</i> revolt takes place
1902	Revolts break out in Phrae and the southern states revolt; Sangha
	Act passed
1905	Conscription edict issued
1908	Sun Yat-Sen visits Bangkok
1909	Anglo-Siamese Treaty finalizes Siam's boundaries
1910	King Vajiravudh, Rama VI, accedes; Chinese strike in Bangkok
1912	Plot uncovered in military
1913	Nationality Act passed; Surname Act passed; Vajiravudh's The Jews
	of the East published
1916	Chulalongkorn University founded

xvii



xviii	Chronology
1917	Siamese contingent established to fight on Allied side in Europe; first 'political newspaper' published
1920	Prince Damrong's Our Wars with the Burmese first published
1923	Press Act passed; W. C. Dodd's The Tai Race published
1925	King Prajadhipok, Rama VII, accedes
1927	People's Party founded in Paris
1928	Kulap Saipradit's <i>Luk phu chai</i> (A Real Man) published; Khun Wichitmatra's <i>Lak Thai</i> (Origins of the Thai) published; Wichit Wathakan's <i>Mahaburut</i> (Great Men) published; Japanese goods boycotted
1930	Ho Chi Minh (intermittently in Siam since 1928 organizing Vietnamese émigrés) forms Communist Party of Siam
1932	Revolution converts absolute monarchy to constitutional monarchy (24 June)
1933	Boworadet Revolt takes place
1934	Thammasat University founded; Phibun becomes minister of defence and army chief
1935	King Prajadhipok abdicates
1936	Wichit Wathakan's play <i>Luat Suphan</i> (Blood of Suphanburi) first performed
1937	Japanese imports boycotted second time
1938	Phibun becomes prime minister; Thai Rice Company formed
1939	Siam renamed Thailand; series of state edicts starts; Constitution Monument completed
1941	Japanese army enters Thailand; Thailand declares war on Allies; battle with French takes place
1942	Phibun's <i>Sangha Act</i> passed; Communist Party of Thailand refounded
1944	Seri Thai network established; Phibun ousted as prime minister; Bangkok Bank founded
1945	Seni Pramoj recalled from USA to front peace negotiations
1946	Pridi's constitution passed; King Ananda Mahidol, Rama VIII, dies; King Bhumibol Adulyadej, Rama IX, accedes; First May Da rally is held
1947	First national labour federation formed; coup returns Phibun to power
1948	Troubles in Muslim south after Haji Sulong's arrest; Communist Party of Thailand (CPT) adopts Maoist strategy
1949	Palace Rebellion occurs; Pridi flees
1950	Phibun makes a sweep against Peace Movement



	<i>Chronology</i> xix
1951	King Rama IX returns to Thailand; Silent or Radio Coup occurs; first US military aid arrives
1954	Southeast Asia Treaty Organization (SEATO) formed
1955	Phibun's democracy interlude occurs
1957	Sarit Thanarat takes power by coup; Mitraphap highway completed
1958	Sarit's second coup and repression takes place
1960	Thai troops fight in Laos
1961	Khrong Chandawong executed; CPT forms first rural base in Phuphan
1962	Sarit's Sangha Act passed; Rusk-Khoman agreement confirms US security alliance
1963	Sarit dies, succeeded by Thanom Kittikhachon; <i>Social Science Review</i> founded
1964	First air strike on Vietnam flown from Thailand
1965	'First shot' of communist insurgency
1966	Jit Phumisak shot dead in Phuphan
1967	Thai troops fight in South Vietnam; Hmong rebellion takes place
<b>60</b>	in northern hills
1968	Constitution restored
1971	Thanom makes a coup against his own government and abrogates the constitution; Village Scouts formed
1972	Students protest against Japanese goods, and for restoration of constitution
1973	Student uprising fells Thanom (14 October)
1974	Peasants Federation of Thailand (PFT) formed; workers strike at Dusit Thani Hotel
1975	Elected governments headed by Kukrit and Seni Pramoj; Nawaphon and Red Gaurs formed; US troops start to depart
1976	Massacre at Thammasat University and military coup occurs (6 October)
1979	Elections and parliament restored
1980	Prem Tinsulanond becomes prime minister; political policy to end insurgency launched
1981	Failed April Fool's Day Coup occurs
1984	Baht devalued
1985	A coup fails; Chamlong Srimuang elected mayor of Bangkok
1986	Nidhi Eoseewong's study of King Taksin published
1987	Remnants of CPT arrested; Sujit Wongthet's Jek pon Lao (Chinese

Mixed with Lao) published



XX	Chronology
1988	Chatichai Choonhavan becomes first elected prime minister since 1976; Nam Choan dam project cancelled
1991	Military coup by National Peacekeeping Council (NPKC) takes place; Anand Panyarachun becomes prime minister
1992	NPKC prime minister Suchinda Kraprayun forced out by street demonstrations of 'Black May'; <i>Kho Jo Ko</i> protest against forest resettlement takes place; Phumpuang Duangjan dies; Chuan Leekpai becomes prime minister
1994	Thai Culture Promotion Year celebrated; King Bhumibol's sufficiency farming scheme instigated; Pak Mun dam completed
1995	Constitution Drafting Assembly established; Assembly of the Poor founded
1996	Banharn Silpa-archa ousted after no-confidence debate
1997	Assembly of the Poor 99-day protest takes place; 'People's Constitution' passed; economic crisis begins
1998	Thai Rak Thai Party founded by Thaksin Shinawatra
2001	Thaksin Shinawatra becomes prime minister
2003	'War on drugs' claims over 2500 lives
2004	Militancy in the far south revived with Narathiwat armoury raid, Krue-se and Tak Bai incidents take place
2006	Thaksin government overthrown by coup
2007	New constitution accepted in national referendum; December elections usher in coalition headed by People Power Party (PPP) with Samak Sundaravej as prime minister
2008	After Yellow Shirt demonstration closes Bangkok airport, PPP government removed by courts; Abhisit Vejjajiva of the Democrat Party becomes prime minister
2009	Large military operation clears Red Shirt demonstration at Thai New Year
2010	Massive Red Shirt demonstrations end in May 2010 with around a hundred deaths
2011	Pheu Thai wins absolute majority at July election; Yingluck Shinawatra becomes Thailand's first female prime minister
2013	Amnesty bill designed to allow Thaksin to return fails after